

Message Text

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PAGE 01 USUN N 02670 250136Z

15

ACTION IO-14

INFO OCT-01 ADP-00 AF-10 ARA-16 EA-11 EUR-25 NEA-10 RSC-01

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10

PA-03 PRS-01 SS-15 USIA-15 AID-20 M-03 USSS-00 SY-10

A-01 EB-11 SCA-01 RSR-01 /202 W

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R 250100Z JUL 73

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TO SECSTATE WASHDC 8851

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E.O. 11652: NA

TAGS: PINS, UN

SUBJ: UN AD HOC COMMITTEE ON TERRORISM

1. SUMMARY: GENERAL DEBATE CONTINUED JULY 24 WITH
SPEECHES BY US, UK, FRANCE, AND CANADA. BUREAU
NOW SCHEDULED TO CONSIDER ORGANIZATION OF WORK
JULY 25 AFTER MORNING MEETING. YUGOSLAV REP SAYS
AF'S FIRMLY OPPOSED TO TWO SUBCOMMITTEES, BUT SOVS
SAY THINGS NOT SO PESSIMISTIC. SPEAKERS LIST
CONTAINS 16 SPEAKERS FOR JULY 25-27 PLUS USSR
INSCRIBED FOR JULY 30. LIST CLOSES 5:30 PM.
JULY 24. END SUMMARY.

2. US STATEMENT BY AMB. BENNETT POUCHED
IO, L, AND S/CCT.

3. UK REP AFTER REFERRING TO PREVIOUS GA POSITION
AND COMMENTS THEY SUBMITTED TO SYG STRESSED
NEED FOR EFFECTIVE ACTION. HE SUGGESTED FOCUS
SHOULD BE PROTECTION OF INNOCENT. HE SAID
IT NECESSARY TO IDENTIFY AND PROSCRIBE CERTAIN
ACTIONS AS UNACCEPTABLE REGARDLESS OF MOTIVATION.
HE QUESTIONED WHETHER DEFINITION OF "TERRORISM" WOULD
BE EITHER USEFUL OR DESIRABLE. WHILE

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PAGE 02 USUN N 02670 250136Z

ADMITTING IMPORTANCE OF SELF-DETERMINATION,

HE SAID UK DEL COULD NOT SANCTION ANY AND EVERY
RESORT TO VIOLENCE WHICH WAS CLAIMED BY THOSE WHO
CARRIED IT OUT TO BE EXERCISE OF SELF-DETERMINATION.
WHILE READY TO WORK ON STUDY OF CAUSES, HE SAID
THIS SHOULD NOT HOLD UP PROGRESS ON MEASURES.
REGARDING POSSIBLE CONVENTION HE SAID HMG HOPES
THAT IT WOULD BE POSSIBLE FOR AD HOC COMMITTEE
TO PROPOSE DRAFT ARTICLES FOR CONSIDERATION BY
GA AT 28TH SESSION. SUCH ARTICLES COULD PARALLEL
HAGUE AND MONTREAL CONVENTIONS AND ILC DRAFT
ARTICLES, OR ALTERNATIVELY COULD CONTAIN LIST OF
SPECIFIC OFFENSES SUCH AS TAKING OF HOSTAGES AND
SENDING OF LETTER BOMBS WHICH COULD BE INCORPORATED
INTO MUNICIPAL LAW SYSTEMS. HE SUGGESTED ILC
DRAFT AND US DRAFT USEFUL MATERIAL FOR COMMITTEE
TO STUDY. HE THOUGHT COMMITTEE SHOULD
RECOMMEND THAT GA: (A) RECALL DUTY OF STATES
TO REFRAIN FROM ASSISTING, ETC., TERRORIST ACTS
IN ANOTHER STATE; (B) ENCOURAGE MEMBER STATES
TO IMPROVE NATIONAL MEASURES TO COMBAT TERRORISM;
(C) INVITE STATES TO BECOME PARTIES TO EXISTING
CONVENTIONS. REGARDING ORGANIZATION OF WORK,
UK REP SUPPORTED TWO SUBCOMMITTEE APPROACH.
4. FRENCH REP DEPLORED ALL ACTS OF TERRORISM, BUT
SAID TERRORISM WAS A POLITICAL PROBLEM WHICH
NECESSITATED TAKING INTO ACCOUNT ITS UNDERLYING
CAUSES. FRANCE HAD ABSTAINED ON UNGA RES 3034(XXVII)
BECAUSE THIS DRAFT DID NOT OBTAIN SUFFICIENT
CONSENSUS REQUIRED TO DEAL WITH PROBLEM.
WITHOUT SUCH CONSENSUS ACTIONS WOULD BE DIVISIVE.
HE STRESSED NEED TO BEGIN WORK WITH A DEFINITION
OF "TERRORISM". HE SAID: "THE MAIN PRINCIPLE
WHICH THE FRENCH DELEGATION WOULD LIKE TO SUBMIT
FOR THE ATTENTION OF THE COMMITTEE CONCERNING
THIS DEFINITION IS TO SCRUTINIZE THE ODIUS
BARBARITY OF THE CHARACTER OF CERTAIN ACTS
AND REVULSION WHICH THEY ELICIT IN THE UNIVERSAL
CONSCIENCE, REGARDLESS OF THE
NOBILITY OF THE CAUSES FOR WHICH THEY ARE COMMITTED."
FRENCH REP CONCLUDED THAT EACH STATE SHOULD
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PAGE 03 USUN N 02670 250136Z

FIGHT TERRORISM BY INTERNAL MEASURES AND
LEGISLATION.
5. CANADIAN REP, AFTER BRIEFLY REVIEWING BACKGROUND
OF EXISTING CONVENTIONS, SAID IT NATURAL
THAT SOME GOVT'S WANTED TO FOCUS ON DEFINING SCOPE
FOR WORK ON INTERNATIONAL TERRORISM. NEVERTHELESS,
HE SAID DEALING WITH PROBLEM AS ABSTRACTION WOULD
NOT BE USEFUL. HE SAID THIS DEL PREPARED TO WORK

ON CAUSES, BUT THIS SHOULD NOT DELAY WORK ON MEASURES.

HE ALSO SAID THAT NO ACTION SHOULD LIMIT RIGHT OF SELF-DETERMINATION. REGARDING SCOPE OF CONCRETE MEASURES, HE SUGGESTED FOLLOWING GUIDELINES:

(A) DEAL WITH INTERNATIONAL DIMENSION, NOT PURELY DOMESTIC VIOLENCE; (B) DO NOT DEAL WITH ORDINARY CRIME; (C) DO NOT COVER ACTS COMMITTED BY MEMBERS OF ARMED FORCES IN COURSE OF MILITARY HOSTILITY; (D) DO NOT COVER CIVIL AVIATION; (E) DO NOT COVER PERSONS COVERED BY ILC DRAFT ARTICLES ON PROTECTION OF DIPLOMATS. HE SAID A CONVENTION SHOULD INCLUDE PROVISIONS BY WHICH STATES AGREE THAT PERPETRATORS OF SPECIFIC ACTS OF INTERNATIONAL TERRORISM WOULD BE SUBJECT TO EXTRADITION OR PROSECUTION. HE SAID US DRAFT COULD SERVE AS USEFUL BASIS FOR DETAILED DISCUSSION, WHICH HE HOPED WOULD BEGIN IMMEDIATELY AFTER GENERAL DEBATE. REGARDING ORGANIZATION OF WORK, HE FAVORED TWO SUBCOMMITTEES.

6. AFTER MORNING MTG. CHAIRMAN ANNOUNCED BUREAU WOULD CONSIDER JULY 25 FUTURE ORGANIZATION OF WORK. HE SAID ISSUES WERE: (A) HOW MANY SUBCOMMITTEES, AND (B) THEIR COMPOSITION.

7. AFTER AFTERNOON MTG. BOYD ANNOUNCED SPEAKER'S LIST CLOSES 5:30 PM. JULY 24. CURRENT SPEAKER'S LIST AS FOLLOWS: JULY 25-JAPAN, HAITI, SWEDEN, ZAMBIA, GUINEA, AUSTRIA; JULY 26-TURKEY, NICARAGUA, HUNGARY; JULY 27-YUGOSLAVIA, IRAN, ZAIRE, YEMEN, INDIA, UKRAINE, CZECHOSLOVAKIA; JULY 30--USSR" (DELOFF NOTED THAT COMMITTEE SECRETARY RYBAKOV APPEARED READY TO INSCRIBE SPEAKER ON HIS PAD THROUGH AUGUST 1.)

8. YUGOSLAV REP TOLD DELOFF THAT THEIR DELIMITED OFFICIAL USE

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PAGE 04 USUN N 02670 250136Z

COULD SUPPORT TWO SUBCOMMITTEE APPROACH OR NO SUBCOMMITTEES, BUT WOULD SWING WITH NON-ALIGNED GROUP. HE SAID AFRICAN GROUP HAD MET AND WAS FIRMLY OPPOSED TO TWO SUB-COMMITTEE APPROACH. HE SAID ASIAN GROUP HAD ALSO MET AND WAS LESS FIRMLY OPPOSED. HE SAID NON-ALIGNED GROUP WOULD MEET LATER IN WEEK TO DETERMINE ITS POSITION. ON OTHER HAND,. SOV REP TOLD DELOFF THAT HE THOUGHT THERE REASONABLE CHANCE OF SWINGING AFRICANS OVER TO TWO SUB-COMMITTEE APPROACH. SCALI

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